



UTAH HIGHWAY SAFETY OFFICE

GRANT MANAGEMENT MANUAL

*Creating awareness that inspires
safe roadway behavior, ultimately
reducing serious injuries
and fatalities on Utah roads*

highwaysafety.utah.gov



2026 Edition

Contents

Chapter 1 - Introduction	4
Section 1.01 - Welcome, Purpose and Background	4
Location of Highway Safety Office	4
Mailing Address	4
Utah Highway Safety Office Personnel	5
Chapter 2 - Definitions	6
Chapter 3 - Program Information	9
Section 3.01 - Program Descriptions	9
Section 3.02 - Frequently Asked Questions	10
Chapter 4 - Development of the Highway Safety Plan	12
Section 4.01 - Project Development for the Highway Safety Plan	12
Section 4.02 - Highway Safety Plan Process Flow Chart	12
Section 4.03 - Traffic Safety Problem Identification and Program Areas	13
Chapter 5 - Grant Overview	14
Section 5.01 - Grant Orientation Training	14
Section 5.02 - Grant Contract	14
Section 5.03 - Federal and State Regulations Governing UHSO Grants	14
Section 5.04 - Audits	14
Chapter 6 - Grantee Responsibilities and Procedures	16
Section 6.01 - Grantee Responsibilities	16
Section 6.02 - Financial Management	16
Section 6.03 - Indirect Costs	16
Section 6.04 - Direct Costs	17
Section 6.05 - Financial Reporting	17
Chapter 7 - Grant Application	18
Section 7.01 - Grant Application Overview	18
Section 7.02 - Federal Funding Accountability and Transparency Act (FFATA) Reporting	18
Section 7.03 - Project Goal	18
Section 7.04 - Problem Identification	18
Section 7.05 - Project Objectives/Performance Measures and Description of Performance Measure, Activities, and Timelines	18
Section 7.06 - Project Evaluation	19
Section 7.07 - Project Income	19
Section 7.08 - Budgeting - Allowable Costs	19
Section 7.09 - Budget - Personnel & Benefits	20
Section 7.10 - Budget - Travel	20
Section 7.11 - Budget - Contractual	20
Section 7.12 - Budget - Equipment	20
Section 7.13 - Budget - Supplies and Operating	21

Chapter 8 - Grant Management	22
Section 8.01 - Grant Management Overview	22
Section 8.02 - Activity Reports	22
Report Selection	22
Performance Measures	22
Evaluation	22
Attachments	22
Section 8.03 - Expenditure Reports	23
Reporting Period	23
Expenditure - Personnel	23
Expenditure - Travel	23
Expenditure - Contractual	23
Expenditure - Equipment	23
Expenditure - Supplies and Operating	23
Expenditure - Attachments	24
Section 8.04 - High Visibility Enforcement/Activity Report and Reimbursement	24
Section 8.05 - Final Report	24
Section 8.06 - Grant Modifications and Project Adjustments	25
Section 8.07 - Monitoring	25
Section 8.08 - On-site and Desk Monitoring	25
Section 8.09 - Non-Compliance and Termination	26
Section 8.10 - Disputes and Disagreements	26
Chapter 9 - Purchase of Promotional, Educational, Safety Items and Awards	27
Section 9.01 - Promotional and Memorabilia Items and Activities	27
Chapter 10 - Certifications, Assurances and Terms	29

Chapter 1 - Introduction

Section 1.01 - Welcome, Purpose and Background

Welcome to the [Utah Highway Safety Office \(UHSO\)](#) Grant Management Manual (GMM).

This manual is a dynamic document, subject to revision as laws change and practices are updated. As an electronic document, it is linked to and incorporates statutes, Federal Code, administrative rules, statewide policies and other foundational documents. Linked source documents must be included in your reading and understanding. Any part of the manual may be viewed by selecting a link from the Table of Contents. The electronic UHSO GMM is the only official version. Printed procedures or versions saved to other media may become obsolete, so caution is advised.

“Our mission is to create awareness that inspires safe roadway behavior, ultimately reducing serious injuries and fatalities on Utah roads”

The Utah Highway Safety Office (UHSO) is Utah’s lead traffic safety organization. Located within the Utah Department of Public Safety in Taylorsville, the UHSO is tasked with the responsibility of planning and implementing a comprehensive highway safety program that utilizes NHTSA, State and Community Highway Safety Grant funds. The goal of the highway safety program is to reduce traffic crashes that result in death and serious injury and the associated economic impacts. The UHSO provides funding for State and local agencies to achieve this purpose and stands ready to assist in the development, implementation, and evaluation of highway safety projects. New ideas and innovative approaches are encouraged.

The goal of these programs is to eliminate death and serious injury resulting from motor vehicle crashes. The UHSO partners with law enforcement, government agencies, and nonprofits to address Utah’s highway safety needs at the state and community level through the use of Federal Highway Safety Grant Program funds.

In addition to administering grant funds, the UHSO is also responsible for managing Utah’s Federal Fatal Analysis Reporting System (FARS) program.

Physical Location of Highway Safety Office

Utah Highway Safety Office
4499 South 2700 West, 2nd Floor
Taylorsville, UT 84129
Telephone: 801-965-4400
www.highwaysafety.utah.gov

Mailing Address

Department of Public Safety
Attn. Highway Safety
PO Box 141775
Salt Lake City, UT 84114-1775

Utah Highway Safety Office Personnel

Name	Title	Email	Telephone
Robyn LaLumia	Division Director	rlalumia@utah.gov	801-573-2842
Keri Fuhr	Deputy Director	kfuhr@utah.gov	801-243-7571
Carolyn Fronce	Financial Analyst	cfronce@utah.gov	801-707-1306
Patty Trujillo	Support Services Coordinator	ptrujillo@utah.gov	385-499-1431
Jason Mettmann	Communications Manager	jmettmann@utah.gov	801-664-7899
Amy Winkler	Program Manager, Occupant Protection	amywinkler@utah.gov	385-296-8809
Kerilee Burton	Program Manager, Child Passenger Safety/Teen Driving	kburton@utah.gov	801-505-3315
Stacy Debban	Child Passenger Safety Training Coordinator	sdebban@utah.gov	801-783-8521
Lynda Hansen	Program Manager, Impaired Driving	lyndahansen@utah.gov	385-290-5305
Jill Sorensen	Program Manager, Youth Alcohol	jsorensen@utah.gov	801-903-7078
Katherine Hemphill	Program Manager, Vulnerable Roadway Users/Older Drivers	khemphill@utah.gov	801-386-2911
Barbra Freeman	Program Manager, Traffic Records	bafreeman@utah.gov	801-783-7250
Sarah Ulrich	FARS Analyst	sulrich@utah.gov	385-379-8128
Kevin Larsen	Law Enforcement Liaison/ Program Manager, Police Traffic Services	kdlarsen@utah.gov	385-787-4322
Vacant	Rural Traffic Safety Coordinator		
Sgt. Mark Thompson	UHP - Public Information and Education	mthompson@utah.gov	801-657-7107
Vacant	UHP - Public Information and Education		

Chapter 2 - Definitions

Activity Report	A required monthly or quarterly report where the grantee describes progress, accomplishments, challenges and evaluates grant activity during that time period. Or an enforcement activity report used to invoice law enforcement overtime.
AGA	The Annual Grant Application to the National Highway Traffic Safety Administration (NHTSA) is a request for funding for highway safety programs. States must submit this application electronically by August 1 each year.
Assistance Listings Number (ALN)	The Assistance Listing Number is the new name for the CFDA number. Assigned to most federal grants and cooperative agreements; is used for tracking and auditing purposes. An agency's ALN can be found on Sam.gov.
Budget Category	Budgetary expenses including personnel costs, supplies, operating, travel, equipment, etc.
Buy America Act	Prohibits states from using highway grant funds to purchase steel, iron and all manufactured products unless they are produced in the United States, or a waiver is granted by the Secretary of Transportation. For compliance purposes, American-made covers any product that is manufactured or assembled in the United States.
CFR	Code of Federal Regulations - a listing of general and permanent rules published in the Federal Register by the Executive Branch of the federal government and federal agencies
CPS	Child Passenger Safety - any activities addressing the safety of children riding in motor vehicles
DUI	Driving Under the Influence - of alcohol and/or both prescription and non-prescription drugs
EMS	Emergency Medical Services
Equipment	Non-expendable, tangible property having a useful life of more than one year and an acquisition cost of \$10,000 or more per item to be used for traffic safety and/or law enforcement purposes
Equipment Inventory Report	Report showing inventory status, serial number, grant name, and location for all equipment purchases made with grant funds over \$10,000
Expenditure	Expenses incurred in support of approved grant activities that a grantee may submit for reimbursement
Expenditure Report	A report submitted by grantees for reimbursement of expenditures
FFATA	Federal Funding Accountability and Transparency Act, requires grantees to annually report each action that obligates \$30,000 or more in federal funds
FHWA	Federal Highway Administration

Final Activity Report	Report submitted by grantee following completion of the grant period, details the effectiveness of the highway safety project based on the grantee's goals and objectives
GEARS	UHSO's Grant Electronic Application and Reporting System
Grant	One year of federal fiscal funding awarded by UHSO to a local or state agency or organization to address a specific behavioral highway safety issue
Grant Awarded	The status of a project once the grant has been approved by the Utah Highway Safety Office (UHSO)
Grant Training	Training required for all new grantees and recommended annually for all grantees.
Grantee	Local, state agency or non-profit organization receiving a highway safety grant from UHSO
Grantor	The state agency that awards federal highway safety grant funds, usually UHSO
THSP/3HSP	The Triennial Highway Safety Plan is submitted by the UHSO to the National Highway Traffic Safety Administration (NHTSA) to secure federal transportation grant funds every three federal fiscal years
HVE	High Visibility Enforcement
LEL	Law Enforcement Liaison - An individual who works for the UHSO and provides law enforcement expertise to the UHSO and their partners
NHTSA	National Highway Traffic Safety Administration - the federal agency responsible for administering the national highway traffic safety grant program funded by federal legislation
OP	Occupant Protection - seat belt and child safety seat programs
PD	Police Department
PI&E	Utah Highway Patrol's Public Information and Education Team
Program Manager	UHSO staff member responsible for the effective administration of grants and statewide highway safety programs
Project Adjustment	A formal change to a contract based on a modification request. Adjustments are required when more than 10% of the total budget changes or if a specific term of the original contract changes. Project adjustments can not increase the total budget amount of the grant.
Project Director	Individuals within a local or state agency or non-profit organization are responsible for establishing and maintaining procedures within their agency to ensure effective administration of the UHSO approved grant. The Project Director interfaces with the UHSO Program Manager.
PSA	Public Service Announcement - public interest messages disseminated by the media to raise awareness and change public attitudes and behavior towards improving highway traffic safety.

RFP	Request for Proposal - a document that outlines funding availability to address a priority highway safety program area as outlined in the HSP.
SFST	Standardized Field Sobriety Test - law enforcement officials use to detect impaired drivers
SO	Sheriff's Office
Supplanting	Supplanting occurs when a unit of government reduces state or local funds for an activity, specifically because federal funds are available (or expected to be available) to fund that same activity. This is prohibited under UHSO grants.
Supplies and Operating	Materials, supplies and equipment purchased directly for use on a specific project costing less than \$10,000
Support Documentation	Documentation that supports expenditure reimbursements such as reports, invoices, receipts, timesheets, copies of checks, agenda, roster, mileage, etc.
Time Certification	Personnel Activity Report, required quarterly from grants that have approved personnel budgets
Timesheet	Document detailing work hours performed by an employee on behalf of his/her employer during a set time period (i.e., weekly, bi-weekly, overtime)
UCPA	Utah Chiefs of Police Association
UEI	Unique Entity Identifier - to find your agency's UEI, visit Sam.gov for more information. Every sub-grantee is required to have a UEI to receive federal grant funds
UHSO	Utah Highway Safety Office - the lead traffic safety organization tasked with addressing, managing and implementing the State of Utah's behavioral highway safety program

Chapter 3 - Program Information

Section 3.01 - Program Descriptions

These are the general descriptions of the programs administered and coordinated by the UHSO.

Program Title	Program Description
Planning and Administration	Manage and coordinate highway traffic safety programs to reduce death and serious injury on all of Utah’s roadways. P & A costs are direct and indirect expenses for the management of programs found in the Utah Highway Safety Plan (HSP) by the UHSO staff.
Impaired Driving	Reduce alcohol and drug related crashes and fatalities by implementing effective education, law enforcement programs and countermeasure strategies.
Eliminating Alcohol Sales to Youth (EASY)	Eliminate alcohol sales to youth at off-premise consumption retail locations statewide, using covert underage buyers (CUB’s).
Police Traffic Services	Improve the capabilities of police traffic enforcement agencies in crash investigation, selective traffic enforcement, and speed compliance by educating police in traffic management and by conducting public education.
Child Passenger Safety	Increase education and awareness of the proper installation and use of child passenger safety restraints in order to reduce fatalities and serious injuries to children of all ages. This is accomplished by educating parents and the public in the proper installation of child restraints. This also includes training child passenger restraint installation technicians.
Emergency Medical Services	Provide the means to improve public awareness, emergency medical care and patient transport.
Traffic Records	Increase the quality of traffic safety-related data by improving timeliness, accuracy, completeness, uniformity, integration and accessibility. Create a data-driven environment to improve the identification of traffic safety priorities for national, state and local traffic safety programs.
Distracted Driving	Reduce the number of crashes with distracted driving as a contributing factor. Including support and resources for local law enforcement agencies in capacities, such as campaigns, events, enforcement activities and educational opportunities to raise awareness to the dangers of distracted driving.
Occupant Protection	Increase the usage of seat belts through public education and law enforcement thereby reducing fatalities and serious injuries of unrestrained occupants.
Motorcycle Safety	Increase motorcycle safety through education and law enforcement. Implement motorcycle training programs targeted to youth and those who are riding motorcycles for the first time.
Pedestrian and Bicycle Safety	Promote public awareness of safety programs for pedestrians and bicyclists by providing educational materials, law enforcement resources and technical assistance to communities and coalitions.

Teen Driving Programs	Decrease motor vehicle crashes involving teen drivers by promoting increased parental involvement in, and awareness of, teen driving as each new group of young drivers hit the roadways.
Older Driving Program	Increase awareness, communication and outreach efforts using education and training of safe driving practices with older drivers and caregivers.

Section 3.02 - Frequently Asked Questions

Q: Can I apply for more than one grant and/or a grant that covers more than one program area?

A: Yes. Applications that address more than one program area may be submitted via the online grants management system (GEARS). To be considered, your agency’s application must correspond to an approved UHSO program area(s). For example, if your agency is seeking funds to combat impaired driving and bolster seat belt use, you may submit one application that addresses both topics. If you are unsure which program area(s) to apply under, you can visit our website at highwaysafety.utah.gov.

Q: I have never applied for a grant before and don’t have local data or statistics. What should I do?

A: If you are applying for a grant to reduce motor vehicle crashes, your application should include three to five years of baseline data identifying your traffic safety problem. Visit the UHSO website highwaysafety.utah.gov/crash-data-and-statistics/ to find state and local crash data and statistics.

Q: Can the Project Director delegate their grant-related responsibilities to another agency employee?

A: Yes. Once established in GEARS, a project director may add other staff members who may access the grant and handle various administrative functions such as initiating an expenditure or submitting an activity report. If the project director changes, the agency must notify the UHSO Program Manager as soon as possible. Note the project director is responsible for establishing and maintaining procedures to ensure effective administration of the UHSO approved grant.

Q: Why does the UHSO conduct an on-site monitoring visit?

A: The UHSO is required to monitor grantees to ensure compliance with applicable Federal and State requirements and cost principles. While the UHSO staff will maintain regular contact with grantees throughout the grant year, in person or virtual visits will occur at least once during the grant year to conduct a comprehensive assessment of their programs. The on-site visit is designed to be instructive, not disruptive and to foster information exchange and partnership. The programmatic aspects, such as the goals, objectives, and performance indicators, are reviewed to determine if the project is having an impact and if the project is being implemented according to schedule as outlined in the approved grant. The financial review includes an examination of agency and grant-specific financial documents and issues related to the implementation and performance of the project. See Section 8.07 and 8.08

Q: What should be included in my agency’s activity report?

A: Your agency’s activity report should describe any tasks or activities conducted during the month or quarter to accomplish the objectives outlined in your grant (i.e., conducted 6 training courses with 380 participants) along with progress made or challenges in addressing the problem statement (i.e., 1st quarter FY2021 crashes down by 5 compared to 1st quarter FY2020 as described in tasks). Attach copies or provide links to outreach efforts (i.e.

press releases, social media posts, flyers, photos, etc.) that support these activities. Activity reports are submitted through GEARS.

Q: Must my agency submit an expenditure to UHSO every month or quarter even if we haven't spent any grant funds?

A: No. However, an Activity Report must be submitted providing an update of the grant status.

Q: If my agency doesn't spend all the awarded grant funds during the year, what happens to the money?

A: Since grants are approved on an annual basis (October 1-September 30), funding that is not expended at the end of the 12-month period is not carried over to the next fiscal year. Grantees are encouraged to plan ahead and carefully monitor their expenditures throughout the grant period to ensure objectives are met and funds are spent responsibly. If a grantee was not able to accomplish the goals of the project during the award year, they are welcome to apply again the following year.

Q: What is the last day I can spend the grant funds?

A: All expenditures must be incurred and/or invoiced on or before September 30th. Expenditures must be submitted for payment no later than November 10th. Expenditures received after that date may not be reimbursed.

Q: How does a law enforcement agency go about getting overtime enforcement shifts?

A: Contact the UHSO [Program Manager](#) overseeing the program area.

Q: What documentation is needed for overtime reimbursement?

A: It depends on what type of overtime is being done. For specific documentation, contact the Program Manager overseeing the program area. A list of helpful forms for enforcement overtime may be found on the UHSO website. <https://highwaysafety.utah.gov/law-enforcement-forms/>

Q: If I need to make a modification to my grant, what is the process?

A: Contact your [Program Manager](#) for assistance.

Q: What equipment may be purchased with grant funds?

A: Contact the Police Traffic Services [Program Manager](#) for information.

Q: How long must I maintain and track equipment purchased with grant funds, and if the equipment is destroyed, must I report it?

A: All equipment purchased with grant funds must be tracked for its useful life. If it is destroyed or is no longer deemed useful for its intended purpose, you must immediately notify the UHSO Police Traffic Services Program Manager. After disposing of any grant-purchased equipment (whether destroyed or no longer having a useful life), your agency should maintain all records pertaining to this equipment for three years. See the equipment section of this document for additional information.

Chapter 4 - Development of the Highway Safety Plan

Section 4.01 - Project Development for the Highway Safety Plan

The process for selecting state and local safety projects for inclusion into the Annual Grant Application (AGA) starts with problem identification and data analysis. Input is also gathered from various stakeholders including:

- Representatives from state and local governments
- Regional and municipal planning organizations
- Law enforcement
- Emergency Medical Services, courts, licensing, highway planners, engineers, health services and social services.

Priority is given to applications that demonstrate a highway safety problem as identified in the Strategic Highway Safety Plan (SHSP), Triennial Highway Safety Plan, Traffic Records Strategic Plan and by the National Highway Traffic Safety Administration (NHTSA). The application must outline a clear plan employing proven countermeasures linked to measurable objectives. All approved grant-funded projects are included in the Annual Grant Application that is submitted to NHTSA by August 1.

A risk assessment is conducted on each agency prior to approving a grant application.

Section 4.02 - Highway Safety Plan Process Flow Chart

Planning for the next federal fiscal year begins in November with creation of the problem identification report and recommended focus areas. Because of the change to a Triennial Highway Safety Plan (due July 1) and Annual Grant Application (due August 1st), the planning schedule will look slightly different, depending on the respective year in the triennial year process. See the current year THSP and AGA planning schedule for deadlines. The Deputy Director and Director determine the current year planning schedule and deadlines. Timelines and deadlines, excluding those set by Federal rule, are subject to change given approval by the UHSO Director.

The following table details the timeline of the grant *application* process:

January - April	<ul style="list-style-type: none">● Previous year Annual Report due to NHTSA by Jan 28● The grant solicitation process begins with highway safety partner agencies (due date determined yearly)● GEARS begins accepting grant applications (due date determined yearly)● UHSO staff will review project applications and determine eligibility● Begin fine-tuning grant applications with subgrantee through the grant modification process
May - July	<ul style="list-style-type: none">● Grant proposals due and future projects agreed upon and incorporated into the UHSO application to NHTSA● Grant contracts are drafted in preparation of the Federal Fiscal Year that starts Oct 1● 3HSP due to NHTSA by July 1
August - September	<ul style="list-style-type: none">● AGA due to NHTSA by August 1● AGA application reviewed and approved by NHTSA● Subrecipients notified of project acceptance by UHSO● Prior FFY ends Sept 30 and financial closeout of grant programs begins
October - December	<ul style="list-style-type: none">● Federal Fiscal Year begins Oct 1 and grant contracts awarded

	•
--	---

****The above timeline and deadlines are subject to change given approval by the UHSO Director and/or NHTSA.***

Once the application period has closed, potential projects are sorted according to the focus area most closely fitting the project. The UHSO staff develops priority and funding recommendations using the criterion for assessing each project’s potential in an evidence-based environment to:

- Eliminate traffic deaths and serious injuries
- Improve the operation of an important traffic safety system
- Integrate as part of a community-wide crash elimination project; and
- Increase the coordination of efforts between several traffic safety agencies

The UHSO staff also evaluates past agency performance when recommending funding for future projects.

All approved grant-funded projects are included in the Annual Grant Application which is submitted to NHTSA by August 1. NHTSA reviews and approves the Annual Grant Application by September 30. Work associated with the grant cannot start until October 1, which is the start of the federal fiscal year.

Section 4.03 - Traffic Safety Problem Identification and Program Areas

A “traffic safety problem” is an identifiable subgroup of motor vehicle drivers, pedestrians, vehicles, or roadways that are statistically higher in crash experience than is normally expected. Data analysis is essential to understanding who is crashing, where they’re crashing, and why. The UHSO reviews local, county, and state crash data to identify roadway users - motorists, pedestrians, bicyclists, teens, for example - with a statistically higher crash rate. This data, combined with citation, licensing, vehicle miles traveled, and demographic information, are analyzed to help the UHSO and its partners understand what is prompting crashes and the resulting injuries and fatalities on Utah roadways. Traffic safety enforcement grants are awarded based on problem identification.

The 6th edition of the [Utah Strategic Highway Safety Plan](#) (SHSP) was adopted in 2025 and serves as a guiding document for the HSP. The focus areas are identified and the strategies outlined in the SHSP will help the State of Utah attain the goal of “Zero Fatalities”.

The emphasis safety areas identified in the SHSP are:

Aggressive Driving	Distracted Driving	Impaired Driving	Intersections
Motorcycles	Older Adults	Pedestrians	Roadway Departure
Safety Restraints	Speed Management	Teen Driving	

The Utah Annual Grant Application projects are consistent with projects listed in the Utah SHSP and the latest version of the NHTSA publication [Countermeasures That Work](#).

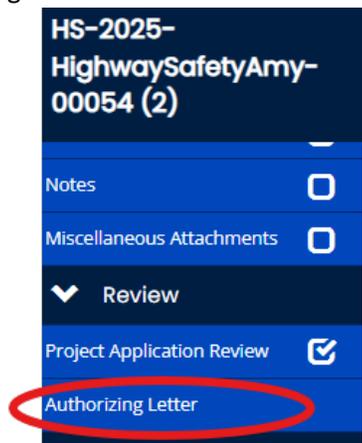
Chapter 5 - Grant Overview

Section 5.01 - Grant Orientation Training

Grants management training is mandatory for all new grantees, and some agencies may be required to review it at the discretion of UHSO. All agencies receiving grants from the UHSO are encouraged to review this training annually. The most up to date training resources will be housed on the UHSO's Grant [webpage](#). In addition to the grants training, this manual and the GEARS user manual are available to assist grantees in the submission of activity reports and expenditures in accordance with fiscal and program management requirements.

Section 5.02 - Grant Contract

An Authorizing Letter can be found in GEARS outlining the terms and conditions of receiving federal highway safety grant funds.



Section 5.03 - Federal and State Regulations Governing UHSO Grants

The expenses and costs eligible for reimbursement under the UHSO program are those stipulated in the approved grant budget. To be allowable, costs must be necessary, reasonable, allocable, and expended according to the appropriate federal and state statutes or grant regulations. Grant management rules require the UHSO to monitor grantees to ensure compliance with applicable federal requirements and cost principles.

The Office of Management and Budget (OMB), [2CFR Part 200 Uniform Guidance for Federal Awards](#), is the federal administrative regulation under which UHSO grants operate. Agencies receiving highway safety funds must also adhere to these requirements. In some cases, such as the due date for grantee final reports and claims, the UHSO may be *more* restrictive to allow time for submission of reports, which include grantee information, to NHTSA. If there are any questions associated with due dates, contact the appropriate UHSO Program Manager.

Section 5.04 - Audits

Audits are conducted to determine the fiscal integrity of financial transactions and reports, as well as compliance with laws, regulations, and administrative requirements. All grants awarded by the UHSO that are federally funded are recorded in the Assistance Listings Number (ALN). If a grantee or its parent agency expends over \$1,000,000 in federal funds from any source, a single audit procedure is required by the Single Audit Act for State and Local Agencies.

The UHSO ensures that subgrantees expending \$1,000,000 or more in federal awards from all sources complete and submit through the Federal Audit Clearinghouse a single audit conducted in accordance with [2 CFR 200.501](#). UHSO will review these audits as part of the risk assessment process.

Program Managers will ensure that all subgrantees certify themselves or the parent organization by submitting a single audit certification letter stating:

- The subgrantee expended more than \$1,000,000 in total federal awards, completed the single audit for the year, and has no material findings affecting UHSO funding.
- The subgrantee expended more than \$1,000,000 in total federal awards, completed the single audit for the prior year (or other year in which a single audit was completed for expending \$1,000,000 or more), and has findings that do not affect UHSO funding.
- That certification is not applicable due to being a **for-profit** organization, or having expended less than \$1,000,000 in the fiscal year.

Chapter 6 - Grantee Responsibilities and Procedures

Section 6.01 - Grantee Responsibilities

When an agency or organization accepts federal highway safety funds, it also agrees to fully comply with all requirements in this manual and any periodic changes that may be made during the grant period. The Project Director of the agency or non-profit organization will be notified in writing of any changes.

It is critical for the Project Director to carefully review the federal regulations outlined in [2 CFR Part 200](#) and the certifications and assurances which are included in each application in GEARS. The Governor is ultimately the responsible official for the administration of Utah's highway safety program through the UHSO and must assure compliance with applicable statutes, regulations, certifications and assurances. By accepting NHTSA funds, an agency or non-profit organization is also bound by these statutes, regulations, certifications and assurances.

Once a grant has been awarded and becomes effective, the UHSO reimburses the grantee for expenditures related to approved activities. The objectives outlined in the grant should be accomplished during the grant period and within the approved budget. It is preferable that purchases occur early in the grant period for maximum benefit. *Only costs incurred within the approved grant period that do not exceed the federally obligated funds as indicated in the grant agreement are reimbursed.*

Reimbursement is contingent upon the grantee complying with all grant requirements in the grant contract and the appropriation of sufficient funds by the federal government and the state highway safety program. The UHSO does not represent or guarantee the availability of federal funds for initial or subsequent year funding.

Section 6.02 - Financial Management

The Project Director is responsible for establishing and maintaining procedures within their agency or non-profit organization to ensure the effective administration of the grant, including timely completion of the grant objectives and proper record keeping. A UHSO Program Manager is assigned to every grant and works with the Project Director and agency designated staff.

The Project Director must ensure the agency's accounting system conforms to generally accepted accounting principles. While GEARS allows the grantee to maintain and store critical documents, it is strongly recommended that copies of all financial records pertaining to a grant be stored in a grant file (hard copy, electronic or both) maintained by the Project Director. This will make it easier to submit claims, complete status reports, respond to questions, and locate reference documents. This recommended practice will also aid in the on-site monitoring.

Section 6.03 - Indirect Costs

Indirect costs represent the expenses of doing business that are not readily identified with a particular grant, contract, project function or activity, but are necessary for the general operation of the organization and the conduct of the work activities it performs. This would include things like heating, lighting and accounting costs.

Indirect costs are either determined by utilizing a negotiated indirect cost rate (IDCR) or by use of the de minimis indirect cost rate of 15% if a negotiated indirect cost rate has never been established. It is important to understand the UHSO is responsible for monitoring the subgrantee's indirect costs. The Program Managers are responsible to maintain documentation of the approved rate of the indirect costs.

If a federally established IDCR is used, the indirect costs must be supported by a [federal cognizant agency](#) approval letter, which should be obtained and included in the grant file within GEARS. The UHSO may not force or entice the subgrantee to accept a lower rate. If a subgrantee has a federally negotiated IDCR and requests that rate, the UHSO may not request or require the subgrantee to offer a lower or zero IDCR. If a non-Federal agency or subgrantee voluntarily chooses to waive indirect costs or charge less than the full rate, this can be allowed. To

maximize the effectiveness of the limited funds available, the UHSO may opt to deny a grant application or contract proposal that includes a high indirect cost rate.

The requirement that the UHSO must use a federally negotiated IDCRC applies to subgrantees; it does not apply to contracts. The UHSO must use State and Department of Public Safety policies and procedures when procuring property and services via contract.

The UHSO is responsible for approving indirect cost rates for subgrantees based on an indirect cost proposal submitted by the subgrantee. The indirect cost proposal should:

1. Identify all work activities and associated costs carried on by the subgrantee within a base period of time. All activities must be included regardless of the source of funds used to pay for them.
2. Classify work activities and their associated costs as either direct or indirect.
3. Eliminate from indirect costs capital expenditures and those stipulated as unallowable by 2 CFR Part 200.

Compute the rate by dividing the total remaining indirect costs by the direct costs during the base period of time. The work of generating an indirect cost proposal and determining a resulting indirect cost rate is usually done by accounting professionals.

Section 6.04 - Direct Costs

Direct costs can be identified specifically and with ease allocated to a particular grant, contract, project, function or activity during a base period of time. Direct costs generally include:

1. Salaries or wages (including vacations, holidays, sick leave, and other excused absences of employees working specifically on a project).
2. Other employee fringe benefits allocable on direct labor employees.
3. Consultant services contracted to accomplish specific work on a specific project.
4. Travel of (direct labor) employees.
5. Materials, supplies and equipment purchased directly for use on a specific project.
6. Communication costs such as telephone calls or mailing services identifiable with a specific award or activity.

Section 6.05 - Financial Reporting

To receive reimbursement, a grantee must submit accurate, current, and complete financial information via GEARS. All authorized federal funds must be acquired and work performed during the federal fiscal year, which starts October 1 and ends September 30. Only hours worked during the current federal fiscal year may be claimed for reimbursement.

Grantees must maintain records identifying the source (federal, state, and/or local - i.e. 402 funds, 405b funds, state funds) and application of funds for each budget line item. Grantees are responsible for tracking reimbursement by Assistance Listings Number (ALN) coding provided by the UHSO, for the Single Audit process.

Internal Controls

A grantee must maintain effective control and accountability for all funds, property, and other assets. Additionally, the grantee must adequately safeguard all assets and ensure they're used only for traffic safety-related purposes.

Chapter 7 - Grant Application

Section 7.01 - Grant Application Overview

A successful application is evidence-based with a focus on eliminating traffic deaths and serious injuries, improving the operation of traffic safety systems, integrating as part of a community-wide crash elimination project and increasing the coordination of efforts between several traffic safety agencies.

In order to write a successful application, a potential grantee must research the data to identify the problem, review the [Triennial Highway Safety Plan](#) Performance Measures and ensure strategies address the determined traffic safety issues (utilizing [Countermeasures That Work](#), etc). The grant should show community investment and sustainability by enhancing current traffic safety programs. It is important to note that federal funds must be used to **supplement** existing state, local or tribal funds and not **supplant** (replace) them.

Section 7.02 - Federal Funding Accountability and Transparency Act (FFATA) Reporting

If a grantee (state, non-profit, local, etc.) is awarded \$30,000 or more in Federal Funds during the grant year, the UHSO fiscal analyst will complete and submit the [FFATA](#) form no later than November 30. This reporting is required by the FFATA Act and addresses grant expenditures and executive compensation. A grantee is exempt from this requirement if, during the previous tax year, its gross income from all sources was less than \$300,000.

Section 7.03 - Project Goal

The application should provide a broad statement identifying the goals of the project or the desired end result. These goals should also align with the performance measures in the UHSO's Triennial Highway Safety Plan.

Section 7.04 - Problem Identification

Problem identification provides the rationale behind the grant application and should be data driven, using verifiable data sources. Utilizing trend data over a 3 to 5 year period, problem ID proves that the issue is truly a problem needing a solution and supports UHSO's identified [Traffic Safety Problem Identification statements](#). These statements are a helpful source of data, as they detail the statewide traffic safety problem for specific program areas. Other sources of data include [Utah Crash Data](#), [NHTSA data](#), [Census](#), [IBIS](#), [CDC](#), [GHSA](#), [IIHS](#) and [NEMESIS](#). In addition, police departments or sheriff's offices may be able to provide citation data for the focus area.

The applicant should use traffic crash data and other pertinent information to isolate specific traffic concerns that will be targeted. The statement should include related crash data, community and agency needs, and resources available and other relevant information. Problem ID should establish who are the at-risk populations or most affected groups, what is the specific traffic safety issue, specifically for the target community. Problem ID should also determine crash hot spots or the location and times where these issues are happening the most.

Section 7.05 - Project Objectives/Performance Measures and Description of Performance Measure, Activities, and Timelines

Project Objectives or Performance Measures assist in reaching the program goal, by describing how it will be measured and the activities connected with it. Innovation and creativity is welcome, with research and explanation offered to support new ideas. The objectives should be **SMART** = Specific, Measurable, Attainable, Relevant, Time-bound. Example: By June 2026, 75% of students at participating schools will receive requisite safe bicycling skills through bike training sessions.

Budget items must be supported by performance measures. Example, a performance measure that mentions training and attending in-state and out-of-state conferences will be connected to travel in the budget. A paid media performance measure would be connected to contractual in the budget, etc.

Section 7.06 - Project Evaluation

The UHSO must select programs that will be effective in reaching the goal of reduced traffic-related deaths and injuries. In order to determine a program's effectiveness each project is required to include an evaluation component in the grant proposal.

Evaluation should be part of the initial program planning process and begins when program goals and objectives are being developed. The key to successful evaluation is to build it in from the start.

Develop measures to determine project success (e.g. change in behavior, public opinion, policy etc.) and describe how evaluations will be conducted (e.g. review crash data, surveys, field observations etc.).

Section 7.07 - Project Income

Projects typically do not generate any income, however some exceptions apply. See [CFR 1200.34](#) and/or the project income section of the certifications and assurances document for further clarification on allowable project income.

Section 7.08 - Budgeting - Allowable Costs

The HSO uses the cost principles outlined in 2 CFR Part 200 along with NHTSA policy and guidance to determine necessary, reasonable, allocable, and allowable costs consistent with policies, rules and regulations conforming to limitations or exclusion of costs.

When a grantee has a question about whether an item or activity meets the provisions outlined in the grant contract, the grantee should review NHTSA's [memo on allowable costs](#) and/or contact the HSO project manager for clarification prior to purchasing the item or engaging in the activity.

Rules and definitions for the purchase of equipment, supplies, and other materials and their management are governed by the State of Utah. A grantee must follow these rules unless its governing agency or organization has its own policies and procedures and can make them readily available for inspection by the UHSO. An agency's policies and procedures must, at a minimum, be as stringent as the state regulations.

Common allowable costs include but are not limited to:

- Equipment (Contact the Police Traffic Services Program Manager for speed trailers, radars, lidars)
- Travel, Training
- Program administration (consultant services, meetings, conferences, and research)
- Media
- Supplies and operating expenses directly related to project operation
- Law Enforcement Overtime
- Car Seats, Bicycle Helmets

Unallowable costs include but are not limited to:

- Any expenditure not directly related to the project

- Giveaway or Promotional Items (keychains, stickers, shirts, slap bracelets, etc)
- Entertainment, Gifts
- Fundraising
- General cost of business/supplanting
- Late charges, Legal Fees, Sales tax
- Lobbying
- Facilities and construction, including office furnishings and fixtures
- Program administration (supplanting civilian or military agencies, alcoholic beverages, entertainment, commercial drivers)

Section 7.09 - Budget - Personnel & Benefits

The applicant must estimate the costs for personnel & benefits for the grant year. Claiming personnel requires additional source documentation that is addressed in the next chapter.

Restrictions on lobbying: None of the funds under this program will be used for any activity specifically designed to urge or influence a State or local legislator to favor or oppose the adoption of any specific legislative proposal pending before any State or local legislative body. See Certification Regarding Federal and State Lobbying in Certifications and Assurances.

Section 7.10 - Budget - Travel

Federal grant funds may be used for travel costs associated with attendance at in- and out-of-state highway safety-related meetings, conferences, seminars, workshops, and training. Claiming travel requires additional source documentation that is addressed in the next chapter.

Costs for the purchase of alcoholic beverages are unallowable. The cost of entertainment, including amusement, diversion, and social activities and any directly associated costs, such as tickets to shows or sports events, meals, lodging, rentals, transportation, and gratuities are unallowable.

Section 7.11 - Budget - Contractual

At the discretion of the HSO, costs are allowable for highway safety consultant services provided by universities, public agencies, non-government organizations, and individuals for state or local highway safety support services or products consistent with 2 CFR Part 200. These consultants are used when the requirements of the project cannot be accomplished by subgrantee staff or when an independent viewpoint or expertise is required. These expenses must be in the approved budget prior to the expenditure of funds. Once a contract is finalized, it should be added to the grant application file under an activity report that is titled "contracts." The performance of the subcontractor will be reviewed with the subgrantee during project monitoring and the performance will be documented on monitoring and audit reports.

Section 7.12 - Budget - Equipment

Equipment is any nonexpendable, tangible, personal property having a useful life of more than one year and an acquisition cost of \$10,000 or more. All equipment purchased using federal funds requires prior written approval from the National Highway Traffic Safety Administration, which is handled by the UHSO. The agency follows the provisions of the Uniform Guidance for Federal Awards, 2 CFR Part 200.313. Equipment purchased with grant funds must be used for traffic safety purposes only. Non-authorized use of equipment is grounds for refunding a portion of the equipment value to the UHSO. All equipment purchased with grant funds must comply with the Buy America Act. Additional guidance is available from the grantee's UHSO Program Manager.

Equipment must be tracked for its useful life, and that inventory is checked during the annual on-site monitoring visit conducted by the UHSO. If the equipment is destroyed or no longer used for its intended purpose, the

Project Director must immediately notify the UHSO Program Manager. With the UHSO's guidance, the Project Director must determine the fair market value of the equipment and give credit to an active grant, transfer, or dispose of the equipment. After disposing of any grant-purchased equipment (whether destroyed or no longer having a useful life), the grantee's agency or organization must maintain all records pertaining to this equipment for an additional three years.

Equipment must be inventoried biennially by the UHSO for the useful life of the equipment. Once a grantee enters a claim for reimbursement of equipment purchased using grant funds into GEARS, it is automatically tracked for the required time period.

Section 7.13 - Budget - Supplies and Operating

Any item with an acquisition cost of less than \$10,000 is a supply and may be purchased using highway safety grant funds. The purchase of supplies does not require NHTSA pre-approval, however, supplies purchased with grant funds must be used for traffic safety and/or enforcement purposes only. Non-authorized use of supplies is grounds for refunding a portion of the value to the UHSO. Consult the UHSO Program Manager for guidance on allowable supplies, and refer to NHTSA's [memo on allowable costs](#). Federal grant funds may also be used for educational items that encourage the public to adopt highway safety practices. Guidance on educational and promotional materials is provided in Chapter 9.

Once submitted, the grant goes through an internal approval process. The Program Manager will be in contact with each subgrantee to determine next steps, discuss budgetary alterations, if more detail is needed in the application, etc.

Chapter 8 - Grant Management

Section 8.01 - Grant Management Overview

A successful project would include quarterly, monthly and final activity reports, expenditure reports (with copies of all invoices), equipment reports and approvals (if applicable), travel expenses with appropriate documentation, quarterly personnel activity reports (if applicable), copies of correspondence, copies of any contracts issued.

Section 8.02 - Activity Reports

Grantees must also submit an activity report as part of the reimbursement package. The UHSO normally will not process the expenditure report until the activity report has been received, reviewed, and approved.

The UHSO Program Manager will review the activity report, paying particular attention to whether a grantee is making satisfactory progress in achieving the grant objectives in a timely manner. If deficiencies are identified, the Program Manager will notify the Project Director describing the deficiency and will request that the Project Director provide modifications. Modifications must be made, submitted, and approved before the claim will be processed. Reimbursement amount may be prorated based on activities reported.

Filling out an Activity Report in GEARS:

Report Selection

Click the appropriate button (typically “Activity Report” unless involved in enforcement activities) and provide a Reference Title, including the quarter.

Performance Measures

The activity report should describe the activities undertaken during the quarter to accomplish the objectives outlined in the grant along with progress made or challenges found in addressing the problem statement. Each performance measure should be reported on, whether there is progress made or not, including whether the activity was completed on time or not (at the time of the activity report).

Evaluation

Include any evaluation that is happening each quarter, as identified in the application.

Attachments

Attach copies or provide links to news advisories, social media posts, and printed materials such as flyers or press releases that support the activities described in the activity report.

Section 8.03 - Expenditure Reports

Grantees must submit an invoice for reimbursement as agreed upon, typically monthly or quarterly, using the process prescribed by the [UHSO Quick Reference Guide](#). All submissions must be made through GEARS. Expenditure reports submitted after November 10 may not be accepted.

Grantees may submit a reimbursement request up to the itemized amount listed in the approved grant budget. The UHSO usually does not process a reimbursement claim until both the expenditure and activity reports are received and approved. Only items listed in the approved grant are eligible for reimbursement.

[Filling out an Expenditure Report in GEARS:](#)

Reporting Period

This populates the dates on the reimbursement invoice to the subgrantee and must be filled out. The title and dates must coincide with the month/quarter that the report is for.

Expenditure - Personnel

NHTSA regulations require any full or part-time position funded through a highway safety grant to be certified on a quarterly basis. This certification must indicate what percentage of the employee's time was spent working on grant-related duties and being signed by the employee and employee's supervisor having first-hand knowledge of the work the employee performed. In support of these requirements, the grantee shall provide a quarterly time certification for employees who are paid from this highway safety program grant. For your convenience a form is provided on the [UHSO Grant Page](#). For the expenditure reports of the first and last quarters, payroll documentation must be provided to verify that all hours worked fall within the designated fiscal year. Specifically, no time should have been worked prior to October 1st or after September 30th of the applicable grant year.

Expenditure - Travel

Federal grant funds may be used for travel costs associated with attendance at in- and out-of-state highway safety-related meetings, conferences, seminars, workshops, and training, provided they are outlined in the grant agreement and performance measures. Federal grant funds may be used to cover meals, transportation, facility rental, and other incidental costs associated with hosting and/or attending a meeting at the [per diem rate](#). The grantee must follow their agency's travel regulations. The grantee should include a trip report as part of their activity report documenting the purpose of the meeting and all associated costs including an agenda indicating the date, location, number of attendees, a participant roster, and the food and beverage items purchased.

Unallowable training costs include an individual's salary while pursuing training (except when the salary is already supported with highway safety funds under an approved project) and overtime for police officers attending Drug Recognition Expert (DRE) training.

Expenditure - Contractual

These expenses must be in the approved budget prior to the expenditure of funds. See section 7.11 for more information.

Expenditure - Equipment

Claims for equipment purchases (items costing \$10,000 or more) must have prior written approval from the UHSO Director and NHTSA before the purchase is made. See Section 7.12 for more information.

Expenditure - Supplies and Operating

Ensure all supplies are allowable (See [Section 7.08](#) for sample lists of allowable and unallowable items) and part of the original grant application. When in doubt, always ask the program manager first. Indirect costs are entered here as well; see [Section 6.03](#) for more information or contact your program manager. Please include the chosen IDC rate on the line item in GEARS (ie, Indirect Costs 15%).

Expenditure - Attachments

Source documents are original documentation that supports the claim. Source documents include, but are not limited to weekly time reports, purchase orders, memorandums, purchase approval documents, itemized personnel service statements, invoices, receipts, cancelled checks, credit card statements, inventory logs, payroll reports, and travel vouchers.

The inclusion of source documents on all expenditure reports is preferred, as it enables the UHSO to verify that expenses are eligible, allowable, and incurred during the grant period. At a minimum:

- Subgrantees are required to attach source documents with expenditure reports for the first (October) and last (September) months of the federal fiscal year.
- If source documents are not included with an expenditure report, line items must be specifically identified to allow for verification of eligibility. In this case, subgrantees should not use general terms such as travel, wages, supplies, etc.
- The UHSO Program Manager will obtain and review source documentation that supports at least two months (between November and August) of expenditures during the year, which is done during grant monitoring.

Source documents shall be maintained by the subgrantee and must be on file to support all costs incurred by the project. All project source documents will be made available for monitoring visits and audits and must be retained for three years from the closeout of the grant.

If possible, add attachments in the same order as they are listed in the line items and name them in such a way that they correlate with the budget line item description. Source documentation for a particular invoice should be combined into one PDF (i.e., invoice, packing slip, etc). Receipts/packing slips must have "Received date" and an initial or signature. Attachments must be clear, legible, and include details about what was purchased. Must be an invoice or receipt; order confirmations, quotes or credit card receipts with no detail will not be accepted.

Section 8.04 - High Visibility Enforcement/Activity Report and Reimbursement

High Visibility Enforcement (HVE) grantees must [submit an enforcement/activity report](#) within 21 days of an enforcement effort (DUI, CIOT, Crosswalk Enforcement, etc.). Each agency will have an assigned project director who will complete the enforcement report. Once submitted and approved, the program manager will process the enforcement invoice for reimbursement to the agency. Enforcement reports include stats on the following:

- Number of DUI arrests (including felony, and drug)
- Number of seat belt violations
- Number of child safety seat violations
- Speeding
- Suspended licenses
- Uninsured motorists
- Reckless driving
- Number of recovered stolen vehicles
- Number of fugitives apprehended

- The overtime guidelines and stat form may be found at <https://highwaysafety.utah.gov/law-enforcement-forms/>.

Section 8.05 - Final Report

Grantees must submit a final report no later than November 10. The final report will provide a summary of activities and accomplishments during the grant year, including an evaluation component of what worked well, challenges encountered, and lessons learned. The UHSO will not process a final claim for reimbursement until the final report is received and approved.

The UHSO reviews final reports to determine the effectiveness of a grantee's highway safety project and it is critical to note the UHSO takes past performance into consideration when approving future awards. The UHSO may also share this information with NHTSA via the state's annual report; therefore, it is critical that grantees pay particular attention to the details of this final report.

Section 8.06 - Grant Modifications and Project Adjustments

A grantee may submit a request, or the UHSO may recommend a project adjustment to modify the original budget, goals, objectives, tasks, or other sections of the signed grant agreement. All project adjustment requests from the grantee must be thoroughly detailed and substantiated. If the requested change involves a budget line item adjustment of less than 10% of the total grant award, no formal project adjustment is required; however, the Program Manager will document the change in the electronic grants system. For any requested change exceeding 10% of the total grant award, a formal project adjustment request form must be submitted to amend the contract.

For a grantee to initiate a request, the Project Director must change the grant status in the electronic grants system to adjustments in process, complete the request form and make any requested changes to the grant application, then submit it to the Program Manager. The Program Manager will then review the request, and if no additional information is needed, submit it to the UHSO Director for approval. Once approved, the grant will be in "grant awarded" status and at that time the grantee may begin spending funds associated with the modification. If the request is denied, the Project Director will be notified and the grantee may continue to spend funds as allocated in the originally approved grant agreement.

Section 8.07 - Monitoring

Federal and state grant management rules require the UHSO staff maintain regular contact via telephone, email or other written correspondence, and on-site visits with grantees throughout the course of the grant year to ensure compliance with applicable requirements and cost principles. This monitoring includes not only the review and approval of claims and activity reports, but also ongoing outreach to grantees through desk monitoring and/or on-site visits.

The intent of this outreach is to develop a relationship with the grantee, address grant management-related questions, provide technical assistance, and identify and if needed address problems and/or concerns. Any documentation generated as a result of this contact is placed in a monitoring report.

Section 8.08 - On-site and Desk Monitoring

The UHSO visits every grantee that has been awarded a grant at least once during the grant year (typically between February and July) to conduct a systematic and comprehensive programmatic and financial assessment. Virtual site visits may be necessary if safety, environment or feasibility challenges are present. This visit is designed to be instructive, not disruptive, and to foster information exchange and partnership. The visit will be scheduled and details on how to prepare for the on-site visit will be provided by the UHSO. An unscheduled monitoring visit will occur if warranted by the UHSO if there are any findings after the annual on-site visit or if there is concern that the agency's project is showing signs of significant weakness.

During the programmatic portion of the visit, goals, objectives, and tasks are reviewed to determine if the project is being implemented as outlined in accordance with the grant contract. This assessment is also used to determine if the grantee has satisfied special conditions and is adhering to contract terms and conditions. The financial review includes an examination of agency and grant-specific financial documents and issues related to the implementation and performance of the project.

While on-site, the Program Manager completes the UHSO monitoring form in the electronic grants management system. Once completed, the form is reviewed and approved. Any recommendations or corrective actions needed will also be stated. If necessary an additional on-site or virtual visit may be scheduled to monitor efforts made to implement corrective actions.

Section 8.09 - Non-Compliance and Termination

The UHSO will impose sanctions in the event of noncompliance or violation of any grant provision by the grantee agency. Appropriate sanctions may include, but are not limited to, withholding payments, suspension, or termination of a portion or the entire grant. The UHSO will provide 30 days' notice to the grantee as outlined in the "Terms and Conditions" of the contract.

Non-compliance issues include, but are not limited to, using federal highway safety grant funds to:

- Purchase equipment and/or supplies that are not used in support of the activities/services agreed to in the approved grant.
- Influence or lobby local, state, and federal officials (elected and non-elected) and others who may have control over the distribution of grant funds or activities associated with a grant.
- Pay for an activity specifically designed to urge or influence a state or local elected official to favor or oppose the adoption of pending legislation.
- Replace routine and/or existing state or local expenditures (i.e., salaries, supplies, materials) that constitute general expenses required to carry out the overall responsibilities of state, local, or federally recognized Indian tribal government.
- Knowingly enter into an agreement with a person or entity that is barred, suspended, declared ineligible, or voluntarily excluded from participating in the Section 402 program, unless otherwise authorized by NHTSA in accordance with the provisions of 2 CFR Part 200.
- The purchase of alcoholic beverages, including for controlled settings where law enforcement officers are trained to detect impairment.
- Pay for the cost of entertainment for amusement and social purposes (i.e., sports/show tickets, meals, lodging, rentals, and transportation).

Section 8.10 - Disputes and Disagreements

Any dispute, disagreement, or question of fact concerning a grant should be handled by the UHSO Program Manager assigned to that grant in consultation with the UHSO Director. All final decisions will be put in writing and distributed to all concerned parties as well as maintained in the grant file. The grantee may then proceed with the performance of the grant in accordance with that decision.

If a grantee disagrees with a decision made by the Program Manager, an appeal may be made to the UHSO Director. The appeal must be made in writing within 15 working days of the Program Manager's decision and sent to the UHSO Director by certified mail. No legal action may be taken by the grantee without following these steps.

Chapter 9 - Purchase of Promotional, Educational, Safety Items and Awards

Section 9.01 - Promotional and Memorabilia Items and Activities

Highway safety grant funds are intended to support traffic safety and any use of these grant funds must support the State of Utah traffic safety goals. The UHSO and grantees must use good judgment and ensure that all costs charged to grant funds must be reasonable, within the scope of the grant, addressing an evidence-based highway safety problem as outlined in [2 CFR Part 200.403](#). NHTSA has given specific guidance on allowable and unallowable purchases, which can be found [here](#).

As a result grantees may use highway safety grant funds for items in the following categories:

- **Equipment:** Items purchased for the direct use of UHSO or any of its grantees or contractors (rather than for public distribution) are properly recognized as equipment. Equipment is eligible for reimbursement as a direct expense chargeable to a specific project agreement, provided the equipment is needed to perform that project. The project for which the equipment is needed must be based on identification of a specific safety problem in Utah, often referred to as “problem ID”. If the project requires the use of equipment for its performance, the cost of that equipment may be reimbursed under the grant
- **Recognition Awards:** NHTSA highway safety grant funds may be used to purchase awards, where appropriate, under a formalized recognition program that rewards superior performance or exceptional contributions to the purposes served by the NHTSA grant. Some examples are:
 - A plaque given to a State of Utah employee under Utah’s official personnel recognition program.
 - A plaque given by the UHSO to a law enforcement agency at a highway safety conference for specific outstanding enforcement efforts.
 - A certificate given by a grantee to a community partner for exceptional work on a collaborative highway safety project.
- **Educational Materials:** The distinction has to be made between “educational materials” and “promotional items”. Paper, pamphlets, flash drives, and similar media that contain educational materials are allowable because their purpose is to contain and convey educational information. In order to be considered educational, distributed material must provide substantial information and educational content to the public (not merely a slogan) and have the sole purpose of conveying that information. Some examples are:
 - A pamphlet including statistical information such as “X number of people lose their lives every year when not wearing a seatbelt” and safety tips distributed at a state fair.
 - A flash drive containing information about the dangers of texting and driving (e.g., statistics, ideas to prevent texting while driving).
 - A flash drive containing training or conference materials given to attendees at a highway safety conference hosted by the UHSO or grantee.
- **Advertising Media:** Advertising media intended to reach a large audience, such as television or radio ads, ads on social media, signs, billboards (both digital and traditional), banners, and posters are allowable costs.

The purchase of *safety items for public* distribution (in contrast with equipment for direct use by the UHSO or its grantees or contractors) is governed by different requirements. NHTSA has determined that child restraints (i.e., child car seats); bicycle helmets; and other similar items whose **sole purpose** is to improve highway safety are allowable purchases for distribution to members of the public, **provided** these items are specifically identified in a project agreement and based on problem ID, just as required for equipment purchases. The project may not be limited to distribution of the items, but must also contain specific performance criteria justifying the safety benefit, such as a targeted population, number of items for distribution, method of distribution, and educational component.

For purposes of the term “*sole purpose*” the purchase and public distribution of a reflector or reflectorized tape that may be attached to clothing to improve pedestrian conspicuity would be allowable (provided it is tied to a specific project to address pedestrian safety), but the purchase of a reflectorized backpack or jacket would be unallowable.

Use of NHTSA federal highway safety funds for promotional items or memorabilia *are not allowable*. This only applies to the use of federal highway safety funds. The UHSO and their grantees may use State funds or privately collected funds or donations to purchase promotional items.

If a grantee has a question about whether an item or activity meets the provisions outlined in the grant contract, the Project Director should contact the UHSO Program Manager for clarification **prior** to purchasing the item or engaging in the activity.

Illustrative examples of unallowable promotional items or memorabilia include:

- Bumper stickers, and/or texting thumb bands given to members of the public at a state fair
- Keychains and/or pens/pencils given to groups at a training event
- Shirts for volunteers at a state fair or car seat installation center (either as an incentive or to designate staffers as a team)
- Shirts for Law Enforcement Liaisons
- Shirts or hats worn by participants in a press event
- Challenge coins, when ordered in bulk and kept on hand to give to many people outside of a limited, formalized recognition program (for example, to all attendees at a conference, to police officers in the ordinary course of employment)

Chapter 10 - Certifications, Assurances and Terms

The UHSO as part of its annual Highway Safety Plan submits the appropriate certifications and assurances documentation for review to NHTSA. The following federal assurances and certifications apply to all state and local governmental and non-governmental agencies and non-profit organizations that accept federal highway safety funds.

NONDISCRIMINATION

The State highway safety agency [and its subrecipients] will comply with all Federal statutes and implement regulations relating to nondiscrimination (“Federal Nondiscrimination Authorities”). These include but are not limited to:

- *Title VI of the Civil Rights Act of 1964* (42 U.S.C. 2000d et seq., 78 stat. 252), (prohibits discrimination on the basis of race, color, national origin);
- *49 CFR part 21* (entitled *Non-discrimination in Federally-Assisted Programs of the Department of Transportation - Effectuation of Title VI of the Civil Rights Act of 1964*);
- *28 CFR 50.3* (U.S. Department of Justice Guidelines for Enforcement of Title VI of the Civil Rights Act of 1964);
- *The Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970*, (42 U.S.C. 4601), (prohibits unfair treatment of persons displaced or whose property has been acquired because of Federal or Federal-aid programs and projects);
- *Federal-Aid Highway Act of 1973*, (23 U.S.C. 324 et seq.), and *Title IX of the Education Amendments of 1972*, as amended (20 U.S.C. 1681-1683 and 1685-1686) (prohibit discrimination on the basis of sex);
- *Section 504 of the Rehabilitation Act of 1973*, (29 U.S.C. 794 et seq.), as amended, (prohibits discrimination on the basis of disability) and 49 CFR part 27;
- *The Age Discrimination Act of 1975*, as amended, (42 U.S.C. 6101 et seq.), (prohibits discrimination on the basis of age);
- *The Civil Rights Restoration Act of 1987*, (Pub. L. 100-209), (broadens scope, coverage, and applicability of Title VI of the Civil Rights Act of 1964, The Age Discrimination Act of 1975 and Section 504 of the Rehabilitation Act of 1973, by expanding the definition of the terms “programs or activities” to include all of the programs or activities of the Federal aid recipients, subrecipients and contractors, whether such programs or activities are Federally-funded or not);
- *Titles II and III of the Americans with Disabilities Act* (42 U.S.C. 12131-12189) (prohibits discrimination on the basis of disability in the operation of public entities, public and private transportation systems, places of public accommodation, and certain testing) and 49 CFR parts 37 and 38;

The preceding statutory and regulatory cites hereinafter are referred to as the “Acts” and “Regulations,” respectively.

GENERAL ASSURANCES

In accordance with the Acts, the Regulations, and other pertinent directives, circulars, policy, memoranda, and/or guidance, the Recipient hereby gives assurance that it will promptly take any measures necessary to ensure that:

“No person in the United States shall, on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity, for which the Recipient receives Federal financial assistance from DOT, including NHTSA.”

The Civil Rights Restoration Act of 1987 clarified the original intent of Congress, with respect to Title VI of the Civil Rights Act of 1964 and other non-discrimination requirements (the Age Discrimination Act of 1975, and Section

504 of the Rehabilitation Act of 1973), by restoring the broad, institutional-wide scope and coverage of these nondiscrimination statutes and requirements to include all programs and activities of the Recipient, so long as any portion of the program is Federally assisted.

SPECIFIC ASSURANCES

More specifically, and without limiting the above general Assurance, the Recipient agrees with and gives the following Assurances with respect to its Federally assisted Highway Safety Grant Program:

1. The Recipient agrees that each “activity,” “facility,” or “program,” as defined in § 21.23(b) and (e) of 49 CFR part 21 will be (with regard to an “activity”) facilitated, or will be (with regard to a “facility”) operated, or will be (with regard to a “program”) conducted in compliance with all requirements imposed by, or pursuant to the Acts and the Regulations.
2. The Recipient will insert the following notification in all solicitations for bids, Requests For Proposals for work, or material subject to the Acts and the Regulations made in connection with all Highway Safety Grant Programs and, in adapted form, in all proposals for negotiated agreements regardless of funding source: “The [name of Recipient], in accordance with the provisions of Title VI of the Civil Rights Act of 1964 (78 Stat. 252, 42 U.S.C 2000d to 2000d-4) and the Regulations, hereby notifies all bidders that it will affirmatively ensure that in any contract entered into pursuant to this advertisement, disadvantaged business enterprises will be afforded full and fair opportunity to submit bids in response to this invitation and will not be discriminated against on the grounds of race, color, or national origin in consideration for an award.”
3. The Recipient will insert the clauses of appendix A and E of this Assurance (also referred to as DOT Order 1050.2A) [1] in every contract or agreement subject to the Acts and the Regulations.
4. The Recipient will insert the clauses of appendix B of DOT Order 1050.2A, as a covenant running with the land, in any deed from the United States effecting or recording a transfer of real property, structures, use, or improvements thereon or interest therein to a Recipient.
5. That where the Recipient receives Federal financial assistance to construct a facility, or part of a facility, the Assurance will extend to the entire facility and facilities operated in connection therewith.
6. That where the Recipient receives Federal financial assistance in the form of, or for the acquisition of, real property or an interest in real property, the Assurance will extend to rights to space on, over, or under such property.
7. That the Recipient will include the clauses set forth in appendix C and appendix D of this DOT Order 1050.2A, as a covenant running with the land, in any future deeds, leases, licenses, permits, or similar instruments entered into by the Recipient with other parties:
 - a. for the subsequent transfer of real property acquired or improved under the applicable activity, project, or program; and
 - b. for the construction or use of, or access to, space on, over, or under real property acquired or improved under the applicable activity, project, or program.
8. That this Assurance obligates the Recipient for the period during which Federal financial assistance is extended to the program, except where the Federal financial assistance is to provide, or is in the form of, personal property, or real property, or interest therein, or structures or improvements thereon, in which case the Assurance obligates the Recipient, or any transferee for the longer of the following periods:
 - a. the period during which the property is used for a purpose for which the Federal financial assistance is extended, or for another purpose involving the provision of similar services or benefits; or
 - b. the period during which the Recipient retains ownership or possession of the property.
9. The Recipient will provide for such methods of administration for the program as are found by the Secretary of Transportation or the official to whom he/she delegates specific authority to give reasonable

guarantee that it, other recipients, sub-recipients, subgrantees, contractors, subcontractors, consultants, transferees, successors in interest, and other participants of Federal financial assistance under such program will comply with all requirements imposed or pursuant to the Acts, the Regulations, and this Assurance.

10. The Recipient agrees that the United States has a right to seek judicial enforcement with regard to any matter arising under the Acts, the Regulations, and this Assurance.

By signing this ASSURANCE, the State highway safety agency also agrees to comply (and require any sub-recipients, sub-grantees, contractors, successors, transferees, and/or assignees to comply) with all applicable provisions governing NHTSA's access to records, accounts, documents, information, facilities, and staff. You also recognize that you must comply with any program or compliance reviews, and/or complaint investigations conducted by NHTSA. You must keep records, reports, and submit the material for review upon request to NHTSA, or its designee in a timely, complete, and accurate way. Additionally, you must comply with all other reporting, data collection, and evaluation requirements, as prescribed by law or detailed in program guidance.

The State highway safety agency gives this ASSURANCE in consideration of and for obtaining any Federal grants, loans, contracts, agreements, property, and/or discounts, or other Federal-aid and Federal financial assistance extended after the date hereof to the recipients by the U.S. Department of Transportation under the Highway Safety Grant Program. This ASSURANCE is binding on the State highway safety agency, other recipients, sub-recipients, sub-grantees, contractors, subcontractors and their subcontractors', transferees, successors in interest, and any other participants in the Highway Safety Grant Program. The person(s) signing below is/are authorized to sign this ASSURANCE on behalf of the Recipient.

THE DRUG-FREE WORKPLACE ACT OF 1988 (41 U.S.C. 8103)

The State will provide a drug-free workplace by:

- a. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession or use of a controlled substance is prohibited in the grantee's workplace, and specifying the actions that will be taken against employees for violation of such prohibition;
- b. Establishing a drug-free awareness program to inform employees about:
 1. The dangers of drug abuse in the workplace;
 2. The grantee's policy of maintaining a drug-free workplace;
 3. Any available drug counseling, rehabilitation, and employee assistance programs;
 4. The penalties that may be imposed upon employees for drug violations occurring in the workplace;
 5. Making it a requirement that each employee engaged in the performance of the grant be given a copy of the statement required by paragraph (a);
- c. Notifying the employee in the statement required by paragraph (a) that, as a condition of employment under the grant, the employee will—
 1. Abide by the terms of the statement;
 2. Notify the employer of any criminal drug statute conviction for a violation occurring in the workplace no later than five days after such conviction;
- d. Notifying the agency within ten days after receiving notice under subparagraph (c)(2) from an employee or otherwise receiving actual notice of such conviction;
- e. Taking one of the following actions, within 30 days of receiving notice under subparagraph (c)(2), with respect to any employee who is so convicted—
 1. Taking appropriate personnel action against such an employee, up to and including termination;

2. Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
- f. Making a good faith effort to continue to maintain a drug-free workplace through implementation of all of the paragraphs above.

POLITICAL ACTIVITY (HATCH ACT)

The State will comply with provisions of the Hatch Act (5 U.S.C. 1501-1508), which limits the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.

CERTIFICATION REGARDING FEDERAL LOBBYING

CERTIFICATION FOR CONTRACTS, GRANTS, LOANS, AND COOPERATIVE AGREEMENTS

The undersigned certifies, to the best of his or her knowledge and belief, that:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions;
3. The undersigned shall require that the language of this certification be included in the award documents for all sub-awards at all tiers (including subcontracts, subgrants, and contracts under grant, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

RESTRICTION ON STATE LOBBYING

None of the funds under this program will be used for any activity specifically designed to urge or influence a State or local legislator to favor or oppose the adoption of any specific legislative proposal pending before any State or local legislative body. Such activities include both direct and indirect (e.g., "grassroots") lobbying activities, with one exception. This does not preclude a State official whose salary is supported with NHTSA funds from engaging in direct communications with State or local legislative officials, in accordance with customary State practice, even if such communications urge legislative officials to favor or oppose the adoption of a specific pending legislative proposal.

CERTIFICATION REGARDING DEBARMENT AND SUSPENSION

INSTRUCTIONS FOR PRIMARY TIER PARTICIPANT CERTIFICATION (STATES)

1. By signing and submitting this proposal, the prospective primary tier participant is providing the certification set out below and agrees to comply with the requirements of 2 CFR parts 180 and 1200.
2. The inability of a person to provide the certification required below will not necessarily result in denial of participation in this covered transaction. The prospective primary tier participant shall submit an explanation of why it cannot provide the certification set out below. The certification or explanation will be considered in connection with the department or agency's determination whether to enter into this transaction. However, failure of the prospective primary tier participant to furnish a certification or an explanation shall disqualify such person from participation in this transaction.
3. The certification in this clause is a material representation of fact upon which reliance was placed when the department or agency determined to enter into this transaction. If it is later determined that the prospective primary tier participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default or may pursue suspension or debarment.
4. The prospective primary tier participant shall provide immediate written notice to the department or agency to which this proposal is submitted if at any time the prospective primary tier participant learns its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.
5. The terms **covered transaction, civil judgment, debarment, suspension, ineligible, participant, person, principal, and voluntarily excluded**, as used in this clause, are defined in 2 CFR parts 180 and 1200. You may contact the department or agency to which this proposal is being submitted for assistance in obtaining a copy of those regulations.
6. The prospective primary tier participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency entering into this transaction.
7. The prospective primary tier participant further agrees by submitting this proposal that it will include the clause titled "Instructions for Lower Tier Participant Certification" including the "Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion—Lower Tier Covered Transaction," provided by the department or agency entering into this covered transaction, without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions and will require lower tier participants to comply with 2 CFR parts 180 and 1200.
8. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, ineligible, or voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant is responsible for ensuring that its principals are not suspended, debarred, or otherwise ineligible to participate in covered transactions. To verify the eligibility of its principals, as well as the eligibility of any prospective lower tier participants, each participant may, but is not required to, check the System for Award Management Exclusions website (<https://www.sam.gov/>).
9. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
10. Except for transactions authorized under paragraph 6 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from

participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency may terminate the transaction for cause or default.

CERTIFICATION REGARDING DEBARMENT, SUSPENSION, AND OTHER RESPONSIBILITY MATTERS—PRIMARY TIER COVERED TRANSACTIONS

1. The prospective primary tier participant certifies to the best of its knowledge and belief, that it and its principals:
 - a. Are not presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participating in covered transactions by any Federal department or agency;
 - b. Have not within a three-year period preceding this proposal been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (Federal, State, or local) transaction or contract under a public transaction; violation of Federal or State antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, or receiving stolen property;
 - c. Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State, or local) with commission of any of the offenses enumerated in paragraph (1)(b) of this certification; and Have not within a three-year period preceding this application/proposal had one or more public transactions (Federal, State, or local) terminated for cause or default.
2. Where the prospective primary tier participant is unable to certify to any of the Statements in this certification, such prospective participant shall attach an explanation to this proposal.

INSTRUCTIONS FOR LOWER TIER PARTICIPANT CERTIFICATION

1. By signing and submitting this proposal, the prospective lower tier participant is providing the certification set out below and agrees to comply with the requirements of 2 CFR parts 180 and 1200.
2. The certification in this clause is a material representation of fact upon which reliance was placed when this transaction was entered into. If it is later determined that the prospective lower tier participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government, the department or agency with which this transaction originated may pursue available remedies, including suspension or debarment.
3. The prospective lower tier participant shall provide immediate written notice to the person to which this proposal is submitted if at any time the prospective lower tier participant learns that its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.
4. The terms **covered transaction, civil judgment, debarment, suspension, ineligible, participant, person, principal, and voluntarily excluded**, as used in this clause, are defined in 2 CFR parts 180 and 1200. You may contact the person to whom this proposal is submitted for assistance in obtaining a copy of those regulations.
5. The prospective lower tier participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency with which this transaction originated.
6. The prospective lower tier participant further agrees by submitting this proposal that it will include the clause titled “Instructions for Lower Tier Participant Certification” including the “Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion—Lower Tier Covered Transaction,” without

modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions and will require lower tier participants to comply with 2 CFR parts 180 and 1200.

7. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, ineligible, or voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant is responsible for ensuring that its principals are not suspended, debarred, or otherwise ineligible to participate in covered transactions. To verify the eligibility of its principals, as well as the eligibility of any prospective lower tier participants, each participant may, but is not required to, check the System for Award Management Exclusions website (<https://www.sam.gov/>).
8. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
9. Except for transactions authorized under paragraph 5 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency with which this transaction originated may pursue available remedies, including suspension or debarment.

CERTIFICATION REGARDING DEBARMENT, SUSPENSION, INELIGIBILITY AND VOLUNTARY EXCLUSION—LOWER TIER COVERED TRANSACTIONS

1. The prospective lower tier participant certifies, by submission of this proposal, that neither it nor its principals is presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participating in covered transactions by any Federal department or agency.
2. Where the prospective lower tier participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.

BUY AMERICA

The State and each subrecipient will comply with the Buy America requirement (23 U.S.C. 313) when purchasing items using Federal funds. Buy America requires a State, or subrecipient, to purchase with Federal funds only steel, iron and manufactured products produced in the United States, unless the Secretary of Transportation determines that such domestically produced items would be inconsistent with the public interest, that such materials are not reasonably available and of a satisfactory quality, or that inclusion of domestic materials will increase the cost of the overall project contract by more than 25 percent. In order to use Federal funds to purchase foreign produced items, the State must submit a waiver request that provides an adequate basis and justification for approval by the Secretary of Transportation.

CERTIFICATION ON CONFLICT OF INTEREST

GENERAL REQUIREMENTS

No employee, officer, or agent of a State or its subrecipient who is authorized in an official capacity to negotiate, make, accept, or approve, or to take part in negotiating, making, accepting, or approving any subaward, including contracts or subcontracts, in connection with this grant shall have, directly or indirectly, any financial or personal interest in any such subaward. Such a financial or personal interest would arise when the employee, officer, or agent, any member of his or her immediate family, his or her partner, or an organization which employs or is

about to employ any of the parties indicated herein, has a financial or personal interest in or a tangible personal benefit from an entity considered for a subaward. Based on this policy:

1. The recipient shall maintain a written code or standards of conduct that provide for disciplinary actions to be applied for violations of such standards by officers, employees, or agents.
 - a. The code or standards shall provide that the recipient's officers, employees, or agents may neither solicit nor accept gratuities, favors, or anything of monetary value from present or potential subawardees, including contractors or parties to Subcontracts.
 - b. The code or standards shall establish penalties, sanctions, or other disciplinary actions for violations, as permitted by State or local law or regulations.
2. The recipient shall maintain responsibility to enforce the requirements of the written code or standards of conduct.

DISCLOSURE REQUIREMENTS

No State or its subrecipient, including its officers, employees, or agents, shall perform or continue to perform under a grant or cooperative agreement, whose objectivity may be impaired because of any related past, present, or currently planned interest, financial or otherwise, in organizations regulated by NHTSA or in organizations whose interests may be substantially affected by NHTSA activities. Based on this policy:

1. The recipient shall disclose any conflict of interest identified as soon as reasonably possible, making an immediate and full disclosure in writing to NHTSA. The disclosure shall include a description of the action which the recipient has taken or proposes to take to avoid or mitigate such conflict.
2. NHTSA will review the disclosure and may require additional relevant information from the recipient. If a conflict of interest is found to exist, NHTSA may (a) terminate the award, or (b) determine that it is otherwise in the best interest of NHTSA to continue the award and include appropriate provisions to mitigate or avoid such conflict.
3. Conflicts of interest that require disclosure include all past, present, or currently planned organizational, financial, contractual, or other interest(s) with an organization regulated by NHTSA or with an organization whose interests may be substantially affected by NHTSA activities, and which are related to this award. The interest(s) that require disclosure include those of any recipient, affiliate, proposed consultant, proposed subcontractor, and key personnel of any of the above. Past interest shall be limited to within one year of the date of award. Key personnel shall include any person owning more than a 20 percent interest in a recipient, and the officers, employees or agents of a recipient who are responsible for making a decision or taking an action under an award where the decision or action can have an economic or other impact on the interests of a regulated or affected organization.

PROHIBITION ON USING GRANT FUNDS TO CHECK FOR HELMET USAGE

The State and each subrecipient will not use 23 U.S.C. Chapter 4 grant funds for programs to check helmet usage or to create checkpoints that specifically target motorcyclists.

POLICY ON SEAT BELT USE

In accordance with Executive Order 13043, Increasing Seat Belt Use in the United States, dated April 16, 1997, the Grantee is encouraged to adopt and enforce on-the-job seat belt use policies and programs for its employees when operating company-owned, rented, or personally-owned vehicles. The National Highway Traffic Safety Administration (NHTSA) is responsible for providing leadership and guidance in support of this Presidential initiative. For information and resources on traffic safety programs and policies for employers, please contact the Network of Employers for Traffic Safety (NETS), a public-private partnership dedicated to improving the traffic

safety practices of employers and employees. You can download information on seat belt programs, costs of motor vehicle crashes to employers, and other traffic safety initiatives at www.trafficsafety.org. The NHTSA website (www.nhtsa.gov) also provides information on statistics, campaigns, and program evaluations and references.

POLICY ON BANNING TEXT MESSAGING WHILE DRIVING

In accordance with Executive Order 13513, Federal Leadership On Reducing Text Messaging While Driving, and DOT Order 3902.10, Text Messaging While Driving, States are encouraged to adopt and enforce workplace safety policies to decrease crashes caused by distracted driving, including policies to ban text messaging while driving company-owned or rented vehicles, Government-owned, leased or rented vehicles, or privately-owned vehicles when on official Government business or when performing any work on or behalf of the Government. States are also encouraged to conduct workplace safety initiatives in a manner commensurate with the size of the business, such as establishment of new rules and programs or re-evaluation of existing programs to prohibit text messaging while driving, and education, awareness, and other outreach to employees about the safety risks associated with texting while driving.

PROGRAM INCOME

(CFR 1300.34)

1. Definition. Program income means gross income received by the grantee or subgrantee directly generated by a program supported activity, or earned only as a result of the grant agreement during the period of time between the effective date of the grant award and the expiration date of the grant award.
2. Inclusions. Program income includes income from fees for services performed, from the use or rental of real or personal property acquired with grant funds, from the sale of commodities or items fabricated under the grant agreement, and from payments of principal and interest on loans made with grant funds.
3. Exclusions. Program income does not include interest on grant funds, rebates, credits, discounts, refunds, taxes, special assessments, levies, fines, proceeds from the sale of real property or equipment, income from royalties and license fees for copyrighted material, patents, and inventions, or interest on any of these.
4. Use of program income.
 - a. Addition. Program income shall ordinarily be added to the funds committed to the Highway Safety Plan. Such program income shall be used to further the objectives of the program area under which it was generated.
 - b. Cost sharing or matching. Program income may be used to meet cost sharing or matching requirements only upon written approval of the Approving Official. Such use shall not increase the commitment of Federal funds.

GRANT MANAGEMENT AND COST PRINCIPLES

The management of this subgrant and allowability of costs shall be in accordance with 2 CFR 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards.

REPORTING AND REIMBURSEMENT FOR EXPENDITURES

Grantees must submit an invoice for reimbursement as agreed upon - monthly or quarterly, using the process prescribed by the UHSO. All submissions must be made through the UHSO's online grants management system. Expenditure reports submitted after November 10 may not be accepted.

Grantees must submit an activity report and all required supporting documentation with the expenditure report. Expenditure reports/invoices should include an invoice number, date, and reporting quarter. The UHSO does not process a reimbursement claim until both the expenditure and activity reports are received and approved.

AUDITS

Sub-Recipients that expend \$1,000,000 or more during their fiscal year in Federal awards must have a single or program-specific audit conducted for that year in accordance with 2CFR Part 200 Subpart F. The results of the audit will be reported to the Highway Safety Office.

TIME CERTIFICATION AND PERSONNEL ACTIVITY REPORTS

§ 200.430, (Compensation—personal services), records must accurately reflect the work performed. The records must: 1) be supported by a system that ensures the charges are accurate, allowable and properly allocated; 2) Be incorporated into official record keeping of the non-federal entity; 3) Reflect the total activity for which the employee is compensated by the non-Federal entity; 4) Support the distribution of the employee’s salary or wages among specific activities or cost objectives.

In support of these requirements, the subgrantee shall provide a quarterly or monthly time certification for employees who are paid from this Highway Safety Program Grant. For your convenience, a form is provided on the Highway Safety Website. Click on the GEARS tab, and it can be found under Forms.

INDIRECT COSTS

§ 200.414, De minimis rate. Recipients and subrecipients that do not have a current Federal negotiated indirect cost rate (including provisional rate) may elect to charge a de minimis rate of up to 15 percent of modified total direct costs (MTDC). The recipient or subrecipient is authorized to determine the appropriate rate up to this limit.

TERMINATION

This grant agreement will be issued based on federal funds. This project agreement may be terminated or fund payments discontinued or reduced by the Utah Highway Safety Office at any time upon written notice to the subgrantee due to non-compliance and/or failure of the subgrantee to accomplish any of the terms herein, or from any change in the scope or timing of the project. Should the level of federal funding change sufficiently to affect the agreement, the recipient will be given written notice to suspend expenditures within 30 days. Termination for failure to comply with State and Federal statutes, regulations, or terms and conditions may be considered in evaluating future applications received from the subgrantee.

TERMS AGREEMENT

By submitting this application and accepting federal funds, if approved, the submitter understands that failure to comply with applicable State and Federal statutes and regulations may subject agency officials to civil or criminal penalties.